

## Message Text

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PAGE 01     PRETOR 04219 242248Z  
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00 PM-05  
H-01 INR-10 L-03 NSAE-00 PA-01 SP-02 SS-15 HA-05  
NSCE-00 SSO-00 ICAE-00 INRE-00 MCT-02 /081 W  
-----041280 242253Z /70

O 242210Z JUL 78 ZFF4  
FM AMEMBASSY PRETORIA  
TO SECSTATE WASHDC NIACT IMMEDIATE 1847  
USMISSION USUN NEW YORK NIACT IMMEDIATE  
INFO AMEMBASSY BONN IMMEDIATE  
AMEMBASSY PARIS IMMEDIATE  
AMEMBASSY LONDON IMMEDIATE  
AMEMBASSY OTTAWA IMMEDIATE  
AMEMBASSY LUSAKA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY MAPUTO PRIORITY  
AMEMBASSY LAGOS PRIORITY  
AMEMBASSY LIBREVILLE PRIORITY  
AMEMBASSY GABORONE PRIORITY

C O N F I D E N T I A L PRETORIA 4219

E.O. 11652: GDS  
TAGS: PORG, SF, WA  
SUBJECT: NAMIBIA: PRESENTATION OF WESTERN FIVE'S INTERIM  
RESPONSE TO VORSTER LETTER OF 23 JULY

REF: STATE 186256

AT 9:30 PM JULY 24 I AND FRENCH EMBOFF CROSS ACCOMPANIED  
BRITISH AMBASSADOR SCOTT IN CALL ON BRAND FOURIE TO PRESENT  
"AIDE MEMOIRE," TEXT OF WHICH APPEARS IN NUMBERED PARAS 1  
THROUGH 5 BELOW, WHICH SCOTT SAID THAT IVOR RICHARD HAD CLEARED  
WITH NEW YORK CONTACT GROUP WITH CONCURRENCE OF CAPITALS.  
SINCE TIME WAS OF ESSENCE IF WE WERE TO PERSUADE SAG TO WITHHOLD  
CIRCULATION OF THE VORSTER LETTER, AND I HAD LEARNED BY  
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TELEPHONE THAT REFTEL WAS PARTLY OVERTAKEN BY LATEST CG  
DISCUSSIONS, I DECIDED TO ACCOMPANY SCOTT WITHOUT AWAITING  
CONFIRMING INSTRUCTIONS FROM DEPARTMENT. COMMENT BY SEPTTEL.

BEGIN TEXT

AIDE MEMOIRE  
1. THE FOLLOWING IS OUR INTERIM RESPONSE TO MR VORSTER'S

MESSAGE TO OUR HEADS OF GOVERNMENT OF 23 JULY.

2. SOUTH AFRICA'S ACCEPTANCE OF THE WESTERN PROPOSAL ON 25 APRIL REPRESENTED A MAJOR ADVANCE IN THE PROGRESS TOWARDS AN INTERNATIONALLY ACCEPTABLE SETTLEMENT OF THE NAMIBIAN QUESTION. WE THEREFORE NOTE WITH SATISFACTION THAT YOUR GOVERNMENT STANDS BY ITS ACCEPTANCE OF THE PROPOSAL.

3. ON THE SUBJECT OF WALVIS BAY, WE NOTE WITH CONCERN THAT OUR UNDERSTANDING OF THE DISCUSSIONS OVER THE PAST SIXTEEN MONTHS DOES NOT ACCORD IN SOME RESPECTS WITH THE VIEWS EXPRESSED IN YOUR LETTER OF 23 JULY. WE SHARE YOUR VIEW THAT WALVIS BAY IS A SEPARATE ISSUE FROM THE PROPOSAL OF THE FIVE FOR THE ACHIEVEMENT OF INDEPENDENCE IN NAMIBIA. FROM THE OUTSET, WE HAVE RECOGNISED THAT IT IS AN ISSUE WHICH COULD NOT BE RESOLVED IN THE CONTEXT OF OUR PROPOSAL. WE HAVE, HOWEVER, POINTED OUT TO YOU THAT THE ISSUE WOULD INEVITABLY ARISE, AND IT HAS ALWAYS BEEN OUR UNDERSTANDING THAT IT REMAINED OPEN TO US TO EXPRESS OUR POLITICAL VIEW ON THE FUTURE OF WALVIS BAY.

4. THE WALVIS BAY RESOLUTION OF WHICH WE HAVE INFORMED YOU THROUGH OUR REPRESENTATIVES IN NEW YORK IS NOT A PART OF OUR PROPOSAL. AT OUR INSISTENCE, THE TEXT DOES NOT ADDRESS ITSELF TO THE LEGAL QUESTION, AND IN NO WAY PREJUDICES THE SOUTH AFRICAN LEGAL POSITION. THE REFERENCE TO "STEPS  
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NECESSARY" IN OPERATIVE PARAGRAPH 2, IN OUR OPINION, MEANS NEGOTIATION. THERE IS NO COERCIVE LANGUAGE IN THE RESOLUTION. FURTHERMORE, THE TREATMENT OF WALVIS BAY IS IN A FUTURE CONTEXT, AND THERE IS NO TIMETABLE. THE RESOLUTION IMPLIES THAT WALVIS BAY IS NOT AT PRESENT PART OF NAMIBIA AND WILL REMAIN IN THIS CONDITION UNTIL NEGOTIATIONS HAVE TAKEN PLACE AFTER INDEPENDENCE.

5. IN THE LIGHT OF THESE CONSIDERATIONS, WE BELIEVE THAT THE EXPLANATION OF VOTE WHICH OUR REPRESENTATIVES WILL MAKE IN THE SECURITY COUNCIL WILL FULLY ALLAY YOUR CONCERNS. WE THEREFORE EARNESTLY HOPE THAT YOU CAN AGREE NOT TO GO AHEAD AND PUBLISH YOUR MESSAGE. IT IS OUR POSITION THAT THE FUTURE OF WALVIS BAY CAN ONLY BE DETERMINED IN DISCUSSIONS BETWEEN YOUR GOVERNMENT AND THE GOVERNMENT OF NAMIBIA. OUR FIVE GOVERNMENTS WILL MAKE IT CLEAR IN THE STATEMENTS OF REPRESENTATIVES IN THE SECURITY COUNCIL, AND BY OUR ACTIONS IN PURSUANCE OF THE RESOLUTION, THAT THE ONLY WAY TO RESOLVE THE ISSUE IS THROUGH NEGOTIATIONS. THUS, THERE IS NO CONTRADICTION BETWEEN THE PRINCIPLES ENUNCIATED IN THE LETTER FROM OUR FIVE HEADS OF STATE OR OF GOVERNMENT AND THE WALVIS BAY RESOLUTION.

PRETORIA,  
24 JULY 1978  
END TEXT  
EDMONDSON

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NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AGREEMENTS, AIDE MEMOIRE  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 24 jul 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Page Count:** 3  
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**Review Event:**  
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**Review Release Event:** n/a  
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**Subject:** NAMIBIA: PRESENTATION OF WESTERN FIVE'S INTERIM RESPONSE TO VORSTER LETTER OF 23 JULY  
**TAGS:** PORG, SF, WA  
**To:** STATE USUN NEW YORK  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014